OPEN MEETING ITEM 6/24/04

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COMMISSIONERS MARC SPITZER - Chairma WILLIAM A. MUNDELL JEFF HATCH-MILLER MIKE GLEASON KRISTIN K. MAYES

GINAL

1300 West Washington, Third Floor Phoenix, AZ 85007 TELEPHONE: (602) 542-4242 FAX: (602) 594-7470 E-MAIL: accsec@ccsd.cc.state.az.us

BRIAN C. McNEIL EXECUTIVE SECRETARY

ARIZONA CORPORATION COMMISSION

MEMORANDUM

TO:

Marc Spitzer, Chairman

William A. Mundell Jeff Hatch-Miller

Mike Gleason

Kristin K. Mayes

FROM:

Matthew J. Neubert W

Director of Securities

DATE:

June 8, 2004

RE:

In the matter of Intersecurities, Inc., et al. (S-03482A-03-0000); Proposed Order

DOCKETED BY

Arizona Corporation Commission

DOCKETED

JUN 1 0 2004

to Cease and Desist, Order of Restitution, Order for Administrative Penalties, Order of Revocation and Consent to Same by Gregory Russell Brown and Karen

Brown, husband and wife

CC:

Brian C. McNeil, Executive Secretary

Attached is a proposed Order to Cease and Desist, Order of Restitution, Order for Administrative Penalties, Order of Revocation and Consent to Same by Gregory Russell Brown ("Brown") and Karen Brown, husband and wife ("Respondents"), In the matter of Intersecurities, Inc., et al. The Order requires these Respondents to: 1) cease and desist from further violations of the Securities Act of Arizona; 2) pay restitution in the amount of \$230,000, equal to the full amount of remuneration they received in connection with this matter; 3) pay administrative penalties in the amount of \$7,500; and 4) revocation of Brown's securities salesman registration in Arizona.

This matter resulted from Brown's sale of pay telephone investment contracts offered by Alpha Telcom, Phoenix Telecom, and ETS Payphones and related entities. Brown sold these payphone contracts as "outside business activity" while employed as a registered securities salesman with a registered securities dealer, Intersecurities, Inc. ("ISI").

During the period when most of the contracts were sold, a number of jurisdictions had already begun to take actions against Alpha Telcom and ETS Payphones for illegal securities sales. As a result, a due diligence investigation of the issuers regarding the legality of the sales

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could have determined that there were questions regarding whether the investments should have been registered as securities.

The proposed Consent Order calls for Respondent Gregory Brown to cease and desist from further violations of the Arizona Securities Act, and orders Respondents to disgorge all commissions Brown received from sales of the pay telephone investment contracts, in the amount of \$230,000, and pay an administrative penalty of \$7,500. The Securities Division recommends approval of this Consent Order. The Order reflects full disgorgement of all commissions, and the penalties are appropriate for the activity, considering the amount of commissions to be disgorged, the full cooperation of the Respondents, and their financial status.

Originated by: Pam Johnson

MJN/ptj

BEFORE THE ARIZONA CORPORATION COMMISSION

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COMMISSIONERS

MARC SPITZER, Chairman WILLIAM A. MUNDELL JEFF HATCH-MILLER MIKE GLEASON KRISTIN K. MAYES

In the matter of

INTERSECURITIES, INC.
570 Carillon Parkway
St. Petersburg, Fl 33716-1202
CRD# 16164

GREGORY RUSSELL BROWN and KAREN
BROWN, husband and wife
16417 South 15th Drive
Phoenix, Arizona 85045
CRD# 2233684

Respondents.

DOCKET NO. S-03482A-03-0000

DECISION NO.

ORDER TO CEASE AND DESIST, ORDER OF RESTITUTION, ORDER FOR ADMINISTRATIVE PENALTIES, ORDER OF REVOCATION AND CONSENT TO SAME BY: RESPONDENTS GREGORY RUSSELL BROWN and KAREN BROWN

RESPONDENT GREGORY RUSSELL BROWN ("BROWN") and RESPONDENT KAREN BROWN (collectively "RESPONDENTS") elect to permanently waive their right to a hearing and appeal under Articles 11 and 12 of the Securities Act of Arizona, A.R.S. § 44-1801, et seq. ("Securities Act") with respect to this Order To Cease And Desist, Order of Restitution, Order for Administrative Penalties, Order of Revocation and Consent to Same by: Respondents GREGORY RUSSELL BROWN and KAREN BROWN ("Order"). RESPONDENTS admit the jurisdiction of the Arizona Corporation Commission ("Commission"), including the Commission's jurisdiction over the marital community of BROWN and KAREN BROWN; neither admit nor deny the Findings of Fact and Conclusions of Law contained in this Order; and consent to the entry of this Order by the Commission.

I.

FINDINGS OF FACT

1. At all times material hereto, BROWN was a resident of Arizona. BROWN was

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registered as a securities salesperson with INTERSECURITIES, INC., and was licensed in Arizona as an insurance salesperson.

- 2. At all times material hereto, BROWN and KAREN BROWN were husband and wife. BROWN's actions were in furtherance of and for the benefit of the marital community of BROWN and KAREN BROWN. KAREN BROWN was joined in this action pursuant to A.R.S. 44-2031(C), solely to determine the liability of the marital community for BROWN's actions.
- 3. At all times material hereto, Alpha Telcom, Inc. ("Alpha") was an Oregon corporation located at 2751 Highland Avenue, Grants Pass, Oregon 97526.
- 4. At all times material hereto, American Telecommunications Company, Inc. ("ATC") was a Nevada corporation formed as a wholly owned subsidiary of Alpha on or about September 17, 1998. Originally named ATC, Inc., the name was changed to American Telecommunications Company, Inc., sometime in the first half of 2000. Its address was the same as Alpha's, but was later changed to 620 S.W. 4th Street, Grants Pass, Oregon 97526, then to 2900 Vine Street, Suite J, Grants Pass, Oregon 97526, and then to 942 S.W. 6th Street, Suite G, Grants Pass, Oregon 97526.
- 5. At all times material hereto, Paul S. Rubera ("Rubera") was the president and control person of Alpha, and the control person of ATC.
- 6. ATC was organized by Rubera and operated in conjunction with and as an alter ego of Alpha. The two companies were controlled by Rubera and his associates.
- 7. At all times material hereto, Alpha and ATC and their affiliates, sold pay telephones with telephone service agreements pursuant to which the investor would share in the profits of the pay telephone. Investors would enter into two agreements, a purchase agreement, and a service agreement with Alpha to manage the phone. The two agreements were presented and promoted simultaneously. The telephones were presented to potential investors with four options in the way of service contracts, each varying in the amount of service provided. The four options varied from Level 1, which included a minimum of service, to Level 4, which provided full service to the

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purchaser, including choosing a site and installing the telephone, collecting all revenue from the telephone's operation, repairing the telephone when necessary, and even repurchasing or buying back the telephone at the investor's option. Under Level 4, Alpha would split the net proceeds with the investor on a 70/30 basis, with Alpha retaining 70% and the investor receiving 30%. The price of the pay telephones was the same regardless of the service option chosen, \$5,000.00 per telephone. Although investors were given a choice of using a company other than Alpha to manage the phone, no Arizona investor to whom BROWN sold the investment picked a company other than Alpha to manage their phones. A "typical return" on each pay telephone was touted as 14% per year. In practice, all purchasers received \$58.34 per month per pay telephone purchased, which amounted to exactly 14% per annum.

- 8. ATC's primary role was marketing the contracts. Alpha's main focus was on obtaining phone sites and installing, servicing, and managing the phones.
- 9. ATC was presented to the public as the sales organization for Alpha. In early 1999, ATC engaged Strategic Partnership Alliance, L.L.C., a Nevada limited liability company, and/or SPA Marketing, L.L.C., a Nevada limited liability corporation, (collectively "SPA") as its independent marketing and sales firm(s). SPA thereafter was responsible for hiring, training, and supervising sales agents who were selling the telephone contracts. After SPA came on board, ATC remained as the processing center for the contracts, while Alpha continued to perform the service and maintenance of the phones.
- 10. At all times material hereto, Phoenix Telecom, LLC ("Phoenix") was located in Georgia. Phoenix managed payphones sold to investors by TSI Group, Inc ("TSI") and Tri-Financial Group, Inc. ("Tri-Financial"), located in Michigan, pursuant to sales and lease-back agreements.
- 11. At all times material hereto, ETS Payphones, Inc. was a Georgia company. In or around late 1999 or early 2000, Phoenix transferred all of its lease agreements with investors to ETS. On September 11, 2000, ETS filed for bankruptcy protection under chapter 11 of the Bankruptcy Code, and investors stopped receiving their monthly payments.

- 12. ETS managed payphones sold to investors by BEE Communications, Inc. ("BEE"), National Communications Marketing, Inc. ("NMCI"), and Communications Marketing, Associates ("CMA"), located in Georgia and Florida, pursuant to lease-back agreements.
- 13. Under Phoenix and ETS lease-back agreements, investors would share in the profits generated by operation of their pay telephones. Investors would enter into two agreements, a purchase agreement, and a lease-back agreement with Phoenix or ETS to manage the phone. The two agreements were presented and promoted simultaneously. The telephones were presented to potential investors with three options in the way of service contracts, each varying in the amount of service provided. The three options varied from Option 1, which included a minimum of service, to Option 3, which provided full service to the purchaser, including choosing a site and installing the telephone, collecting all revenue from the telephone's operation, repairing the telephone when necessary, and even repurchasing or buying back the telephone at the investor's option. In the Phoenix and ETS investments, the price of each phone was \$7,000 under the full-service option; the distribution was \$82.25 per month for each phone. Although investors were given a choice of using a company other than ETS to manage the phone, no Arizona investor to whom BROWN sold the investment picked a company other than ETS to manage their phones. A "typical return" on each pay telephone was touted as 14% per year.
- 14. BROWN, directly or indirectly, entered into agreements with Alpha, ATC, SPA, BEE, NMCI, CMA, Phoenix, and/or ETS, pursuant to which BROWN sold investment contracts involving Alpha pay telephones (the "Alpha investment contracts") and ETS pay telephones (the "ETS investment contracts") within or from the state of Arizona. All Alpha and ETS investment contracts BROWN sold were full service contracts.
 - 15. BROWN was paid commissions on each telephone sold.
- 16. BROWN sold Alpha and ETS investment contracts involving at least 49 individuals or entities within or from the state of Arizona from May 2000 through April 2001, for a total sales amount of approximately \$2,752,850. However, those figures include more than \$400,000 paid by

BROWN and two other members of his family.

- 17. BROWN received commissions from the sale of Alpha and ETS investment contracts in the total amount of \$230,000.00.
- 18. Alpha and ETS have long regulatory histories in which state securities regulators have found that these purchases of pay telephones and accompanying service contracts were unregistered securities in the form of investment contracts that were sold by unregistered persons and/or entities, and ordered Alpha, ETS and those working with them to cease and desist. The orders entered during the period when BROWN was selling the Alpha and ETS investment contracts include:
 - a. September 25, 1998, Emergency Cease and Desist Order issued by Kansas Securities Commission against ETS, NCMI and others, for the sale of unregistered securities in Kansas. On September 21, 1999, the Kansas Securities Commission executed a Memorandum of Understanding, in which the Commission alleged, *inter alia*, that the sale of the phones and leases were securities in violation of the Kansas securities laws. NCMI agreed to discontinue the previous arrangements, and ETS agreed to refund the purchase price of the telephones to all Kansas customers. On February 8, 2000, the Kansas Securities Commission dismissed the prior Emergency Cease and Desist Order.
 - b. February 2, 1999, Cease and Desist Order issued by Pennsylvania Securities Commission, *In the Matter of Alpha Telcom, Inc., et al.*, No. 9812-06.
 - c. November 17, 1999, Cease and Desist Order issued by North Carolina Secretary of State, In the Matter of the North Carolina Securities Division v. ATC, Inc., Paul Rubera, et al., No. 99-038-CC.
 - d. Sune 30, 1999, Temporary Order of Prohibition issued by Illinois Secretary of State, *In the Matter of Alpha Telcom, Inc.*, No. 9900201.
 - e. January 14, 2000, Consent Order of Prohibition issued by Illinois Secretary of State, *In the Matter of Alpha Telcom, Inc.*, No. 9900201, in which Alpha agreed to offer rescission to all Illinois purchasers.
 - f. November 24, 1999, Cease and Desist Order issued by Wisconsin Department of Financial Institutions, *In the Matter of Alpha Telcom, Inc. and Paul S. Rubera, et al.*, No. S-99225(EX).
 - g. March 7, 2000, Temporary Cease and Desist Ordered issued by Rhode Island Department of Business Regulation, *In the Matter of Alpha Telcom, Inc. and ATC, Inc.*

- h. July 18, 2000, Florida Department of Banking and Finance filed administrative action against Alpha and others, seeking a Cease and Desist Order.
- 19. On or about April 19, 1999, BROWN requested ISI to approve as "outside business activity" his sale of payphone "business opportunities." BROWN sent ISI a package of materials to review relating to payphone investments. Those materials included marketing and offering documents relating to the ETS and Phoenix investment contracts.
- 20. According to BROWN, on or about April 26, 1999, ISI informed BROWN that Arizona was one of the states that uncovered fraudulent payphone operations and to check with the "Commissioner of Securities" to see if BCI/ETS Payphones had a clean record in Arizona.
- 21. According to BROWN, on or about April 27, 1999, BROWN contacted the Arizona Securities Division (the "Division") and inquired about ETS, BCI Financial, Phoenix, and Tri-Financial and was informed that the Division had no record of any regulatory enforcement actions taken against these companies in Arizona.
- 22. On or about April 29, 1999, ISI approved BROWN'S sale of "ETS Payphones/BEE Communications" as outside business activity.
- 23. On or about November 25, 1999, ISI approved BROWN'S outside business activity request to sell payphones sponsored by Phoenix.
- 24. In or around April 2000, BROWN reported his activity involving the sale of Alpha payphones to ISI in his Annual Compliance Review Questionnaire for Calendar Year 1999.
- 25. On or about July 14, 2000, BROWN reported to ISI that the "phone deals" comprised approximately 50% of his business, with year-to-date sales of \$200,000.
- 26. On or about August 18, 2000, ISI instructed BROWN to stop selling any telephone leasing or pay telephone "arrangements" for any company.
- 27. Actions against Alpha and ETS after BROWN ceased his sales of the payphone investment contracts include:

sought bankruptcy protection in Florida pursuant to chapter 11 of the Bankruptcy Code. A court-appointed receiver subsequently took over the remaining operations of Alpha. Alpha consented on October 19, 2001 to entry of the Final Judgment of Permanent Injunction against it, but did not admit the allegations of the Complaint.

- 28. On February 7, 2002, the United States District Court for the District of Oregon issued its final opinion in connection with the trial of Paul Rubera. That opinion is reported at SEC v. Alpha Telcom, 187 F. Supp. 2d 1250 (D. Or. 2002). In its opinion, the court confirmed that the Alpha investment contracts are securities and thus subject to regulation as securities. The court also confirmed that Alpha operated what was essentially a Ponzi scheme in connection with the sale of the Alpha investment contracts.
 - 29. Monthly payments to investors ceased prior to August, 2001.

II.

CONCLUSIONS OF LAW

- 1. The Commission has jurisdiction over this matter pursuant to Article XV of the Arizona Constitution and the Securities Act.
- 2. The Commission has jurisdiction to enter an order that may be collected from property attributable to the marital community of RESPONDENTS, pursuant to A.R.S. § 44-2031(C).
- 3. BROWN offered or sold securities within or from Arizona, within the meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26).
- 4. BROWN violated A.R.S. § 44-1841 by offering or selling securities that were neither registered nor exempt from registration.
- 5. BROWN'S conduct is grounds for a cease and desist order pursuant to A.R.S. § 44-2032.
- 6. BROWN'S conduct is grounds for an order of restitution pursuant to A.R.S. § 44-2032.

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8. BROWN'S conduct is grounds for revocation under A.R.S. § 44-1962.

III.

ORDER

THEREFORE, on the basis of the Findings of Fact, Conclusions of Law, and the RESPONDENTS' consent to the entry of this Order, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. § 44-2032, that BROWN, his agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2032, that RESPONDENTS, including the marital community of BROWN and KAREN BROWN, shall pay restitution to investors shown on the records of the Commission in the amount of \$230,000.00, plus interest at the rate of 5% per annum from the date of this order until paid in full. The BROWN RESPONDENTS' aforesaid liability is joint and several with all other respondents in this action. Pursuant to A.A.C. 14-4-308(C), the amount of RESPONDENTS' restitution shall be lessened by any principal, interest, or other distributions received by investors, including any other restitution amounts received by the Commission in this action. Monthly payments in the amount of \$500.00 shall be made by cashier's check or money order payable to the "State of Arizona" to be placed in an interest-bearing account maintained and controlled by the Arizona Attorney General. Monthly payments shall be due and payable on the first day of each month, beginning the first day of the month following the date of entry of this Order. The Arizona Attorney General shall disburse the funds on a pro rata basis to investors. If all investors are paid in full, any excess funds shall revert to the state of Arizona. If restitution is not made in accordance with this Order, any outstanding balance shall be deemed in default and shall be immediately due and payable.

IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-2036, that RESPONDENTS, including the marital community of BROWN and KAREN BROWN, shall pay an administrative penalty in

the amount of \$7,500.00, payable to the "State of Arizona." Payment shall be made by cashier's check or money order, with the initial payment of \$1,000.00 due and payable on the date of this Order. The remaining penalty amount shall be subordinate to the restitution obligations in the preceding paragraph, and shall be paid following payment in full of that restitution obligation and pursuant to the payment schedule set forth in the preceding paragraph. If RESPONDENTS do not comply with this order for administrative penalties, any outstanding balance shall be deemed in default and shall be immediately due and payable.

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1	1 IT IS FURTHER ORDERED, pursuant to A.R.S. §	44-1962, that BROWN'S securities
2	2 salesman registration is revoked.	
3	3 IT IS FURTHER ORDERED that this Order shall become	ne effective immediately.
4	4 BY ORDER OF THE ARIZONA CORPO	DRATION COMMISSION
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8	8 CHAIRMAN COMMISSIONER	COMMISSIONER
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12	12 COMMISSIONER	COMMISSIONER
13		REOF, I, BRIAN C. McNEIL, of the Arizona Corporation
14	Commission, have here	eunto set my hand and caused the Commission to be affixed at the
15	Capitol, in the City of	of Phoenix, this day of
16	16	, 2004.
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18	BRIAN C. MCNEIL	
19	Executive Secretary	
20	20	
21	21	
22	22 DISSENT	
23	If this document is available in alternative formats by contacting	ng Yvonne McFarlin, Executive
24	Assistant to the Executive Secretary, voice phone number 60 ymcfarlin@cc.state.az.us.	2-542-3931, E-mail
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	2003-08-27 ACC	Decision No.

CONSENT TO ENTRY OF ORDER

- 1. RESPONDENTS GREGORY RUSSEL BROWN ("BROWN"), an individual, and KAREN BROWN, his wife ("RESPONDENTS") admit the jurisdiction of the Commission over the subject matter of this proceeding. RESPONDENTS acknowledge that they have been fully advised of their right to a hearing to present evidence and call witnesses and RESPONDENTS knowingly and voluntarily waive any and all rights to a hearing before the Commission and all other rights otherwise available under Article 11 of the Securities Act and Title 14 of the Arizona Administrative Code. RESPONDENTS acknowledge that this Order To Cease And Desist, Order of Restitution, Order for Administrative Penalties, Order of Revocation and Consent to Same by: Respondents Gregory Russell Brown and Karen Brown ("Order") constitutes a valid final order of the Commission.
- 2. RESPONDENTS knowingly and voluntarily waive any right they may have under Article 12 of the Securities Act to judicial review by any court by way of suit, appeal, or extraordinary relief resulting from the entry of this Order.
- 3. RESPONDENTS acknowledge and agree that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce such entry.
- 4. RESPONDENTS acknowledge that they have been represented by counsel in this matter, they have reviewed this Order with their attorney and understand all terms it contains.
- 5. RESPONDENTS neither admit nor deny the Findings of Fact and Conclusions of Law contained in this Order.
- 6. By consenting to the entry of this Order, RESPONDENTS agree not to take any action or to make, or permit to be made, any public statement denying, directly or indirectly, any Finding of Fact or Conclusion of Law in this Order or creating the impression that this Order is without factual basis. RESPONDENTS will undertake steps necessary to assure that all of their agents and employees, if any, understand and comply with this agreement. Nothing in this Order, however, shall in any way limit RESPONDENTS' ability to defend themselves and/or take any contrary

position of fact or law in any subsequent litigation or other proceeding in which the Commission is not a party.

- 7. While this Order settles this administrative matter between RESPONDENTS and the Commission, RESPONDENTS understand that this Order does not preclude the Commission from instituting other administrative proceedings based on violations that are not addressed by this Order.
- 8. RESPONDENTS understand that this Order does not preclude the Commission from referring this matter to any governmental agency for administrative, civil, or criminal proceedings that may be related to the matters addressed by this Order.
- 9. RESPONDENTS understand that this Order does not preclude any other agency or officer of the state of Arizona or its subdivisions from instituting administrative, civil or criminal proceedings that may be related to matters addressed by this Order.
- 10. RESPONDENTS agree that they will not exercise any control over any entity that offers or sells securities or provides investment advisory services, within or from Arizona.
- 11. RESPONDENTS agree that until restitution and penalties are paid in full, RESPONDENTS will notify the Director of the Securities Division within 30 days of any change in home address or any change in RESPONDENTS' ability to pay amounts due under this Order.
- 12. RESPONDENTS understand that default shall render them liable to the Commission for its costs of collection and interest at the maximum legal rate.
- 13. RESPONDENTS agree that they will continue to cooperate with the Securities Division, including but not limited to providing complete and accurate testimony at any hearing in this matter and cooperating with the state of Arizona in any related investigation or any other matters arising from the activities described in this Order.
- 14. RESPONDENTS acknowledge that any restitution, rescission or penalties imposed by this Order are obligations of BROWN as well as the marital community of RESPONDENTS.

1	15. RESPONDENTS consent to the entry of this Order and agrees to be fully bound by its
2	terms and conditions. If RESPONDENTS breach any provision of this Order, the Commission
3	may vacate this Order and restore this case to its active docket.
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9	SUBSCRIBED AND SWORN TO BEFORE me this day of June, 2004.
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11	NOTARY PUBLIC
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17	SUBSCRIBED AND SWORN TO BEFORE me this day of June, 2004.
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Docket No. S-03507A-02-0000

15. RESPONDENTS consent to the entry of this Order and agrees to be fully bound by its terms and conditions. If RESPONDENTS breach any provision of this Order, the Commission may vacate this Order and restore this case to its active docket. GREGORY RUSSELL BROWN SUBSCRIBED AND SWORN TO BEFORE me thus	11	Dogwes
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